### 1999 DRAFTING REQUEST

Bill

Received: 11/17/98  Wanted: As time permits  For: Legislative Council - LRC  This file may be shown to any legislator: NO  May Contact:					Received By: champra  Identical to LRB:  By/Representing: Laura Rose  Drafter: champra  Alt. Drafters:												
									Subject: Employ Pub - civil service					Extra Copies:			
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Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required										
/P1	champra 11/20/98	gilfokm 11/27/98	martykr 11/30/98		lrb_docadmin 11/30/98												
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FE Sent For:

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Subject:

**Employ Pub - civil service** 

Extra Copies:

Topic:

Terminology used in state civil service system

**Instructions:** 

See Attached.

**Drafting History:** 

<u> Vers.</u>

**Drafted** 

Reviewed

**Typed** 

Proofed

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Required

/P1

champra 11/20/98

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See Attached.

**Drafting History:** 

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P1-11-27-98JCG

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Required

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champra

FE Sent For:

<END>

November 13, 1998

Dear LRB Drafter, Jack

It's Law Revision time again. Actually, we're sending stuff over quite a bit earlier this time around. Gordon Anderson and I met with the LRB Team Leaders earlier this week regarding Law Revision issues. Our goal for the LRC for the upcoming session is to get as much of this out of the way as possible before the budget passes. Obviously, we understand that this may or may not be possible depending on the drafting workloads that each of you are confronted with, but to the extent we can accomplish this, it would be great.

Therefore, we'd like these drafts back by February if possible, but the sooner the better. Then we can insert our SECTION notes and present them to the LRC for review and vote. Please draft each agency item as a separate draft at this time. The approved drafts will be combined into one bill after the LRC meets. For re-introductions of last year's drafts that didn't pass, just keep the drafts as is.

We've pre-screened all of these and have crossed out the ones we won't be presenting to the LRC. Just draft the ones that aren't crossed out.

One final thing – these should all be drafted with the LRC's boilerplate prefatory note, and the end of the relating clause should read: "(suggested as remedial legislation by the [department name here])".

Please call me at 266-9791 or Gordon at 266-2230 if you have any questions.

Thanks,

Laura Rose Leg. Council

### State of Wisconsin

Tommy G. Thompson Governor

> Jon E. Litscher Secretary



137 East Wilson Street P.O. Box 7855 Madison, WI 53707-7855 Phone (608) 266-9820 FAX (608) 267-1020

### DEPARTMENT OF EMPLOYMENT RELATIONS

DATE:

November 5, 1998

To:

Laura Rose

Law Revision Committee

Legislative Council

FROM:

Jon E. Litscher, Secretary

SUBJECT:

Remedial Legislation

The Department of Employment Relations requests that two remedial proposals be introduced for consideration by the Law Revision Committee. The Department has submitted drafting instructions to the Legislative Reference Bureau. If there are any questions, please contact Bob Van Hoesen at 267-1003, 267-1020 (fax) or by e-mail at bvanhoes@mail.state.wi.us.

ITEM I The Department requests re-introduction of 1997 AB 958, a remedial bill from the last session which did not pass. A copy is attached as Attachment 1. However, several changes need to be made to the 1997 proposal:

- 1. Section 2 of the bill (amendments to s. 230.05 (2)(a)) has already been enacted in another remedial bill from last session offered by the Personnel Commission (1997 Wisconsin Act 216). This section can be omitted from the 1999 bill.
- 2. Section 4 of the bill: the existing language affected by this section was amended by 1997 Wisconsin Act 191, but this has no substantive effect on the remedial change we are seeking.
- 3. Section 7 of the bill: the existing language affected by this section was amended by 1997 Wisconsin Act 307, but this has no substantive effect on the remedial change we are seeking.

ITEM II In addition, the Department requests that the Law Revision Committee introduce a proposal to change the term "handicap" to "disability" throughout Chapter 230 of the Statutes, which is the primary statutory chapter affecting Department of Employment Relations. Attachment 2 explains this request in more detail.

attachments





### **ATTACHMENT 2**

#### **PURPOSE**

Change all references in Chapter 230, Wisconsin Statutes, from "handicap" to "disability".

#### RECOMMENDED CHANGES

The term "handicap" should be replaced with the word "disability", or the appropriate variant thereof, in the following sections of ch. 230:

- 230.01 (2)
- **230.03 (2) (b)**
- 230.04 (10) (b)
- **230.08 (7)**
- **230.16 (6)**
- **230.17 (2)**
- **230.18**
- **230.19 (2)**
- 230.25 (1n) (a) 3
- 230.25 (1n) (b)
- Plus, any other references to "handicap" or "handicapped" which are not listed above, with the exception of s. 230.046 (5)(d), where the term is used with a different meaning.

### **REASONS FOR CHANGE**

- 1. The term "disability" is the preferred and widely accepted term when referring to individuals with a disability.
- 2. 1997 Wisconsin Act 112, a remedial bill offered by the Department of Workforce Development (DWD), has already changed several references in Ch. 230 from "handicap" to "disability" where there was a cross-reference to the definitions used by DWD under the Fair Employment Law in ch. 111.
- 3. Chapter 230, in all the provisions relating to veterans preference points, already uses the term "disabled" to refer to veterans with a service-connected disability.
- 4. Chapter 230 already refers to "severely disabled employes" in s. 230.04 (9r) in referring to maintaining data on the number of severely disabled employes.
- 5. There should be consistency within Chapter 230 and with other personnel-related laws (e.g. the Fair Employment Law) when using the term "disability". The use of two different terms can cause confusion about the applicability of statutes to individuals.
- 6. There will be no substantive effect on personnel policies or the application of Ch. 230 provisions if this change is made. No definitions would be changed.

### ESTIMATED FISCAL EFFECT

None .

### D-NOT State of Misconsin 1999 - 2000 LEGISLATURE

LRB-0905/P1

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PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN ACT ...; relating to: changing certain terminology in laws affecting the state civil service system (suggested as remedial legislation by the department of employment relations)

### Analysis by the Legislative Reference Bureau

Currently, in laws affecting the state civil service, a person with a disability is referred to as having a "handicap" or as being "handicapped". This bill substitutes the word "disability" or the word "disabled" for the word "handicap" or the word "handicapped".

### The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Law revision committee prefatory note: This bill is a remedial legislation proposal, requested by the department of employment relations and introduced by the law revision committee under s. 13.83(1)(c) 4. After careful consideration of the various provisions of the bill, the law revision committee has determined that this bill makes minor substantive changes in the statutes, and that these changes are desirable as a matter of public policy.

- SECTION 1. 15.177 (1) (a) of the statutes is amended to read:
- 5 15.177 (1) (a) There is created in the department of employment relations a
- 6 council on affirmative action consisting of 15 members appointed for 3-year terms.

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A majority of the members shall be public members and a majority of the members
shall be minority persons, women and persons with a handicap disability appointed
with consideration to the appropriate representation of each group.

History: 1977 c. 196, 418; 1983 a. 27.

SECTION 2. 230.01 (2) of the statutes is amended to read:

230.01 (2) It is the policy of the state and the responsibility of the secretary and the administrator to maintain a system of personnel management which fills positions in the classified service through methods which apply the merit principle, with adequate civil service safeguards. It is the policy of this state to provide for equal employment opportunity by ensuring that all personnel actions including hire, tenure or term, and condition or privilege of employment be based on the ability to perform the duties and responsibilities assigned to the particular position without regard to age, race, creed or religion, color, handicap disability, sex, national origin, ancestry, sexual orientation or political affiliation. It is the policy of this state to take affirmative action which is not in conflict with other provisions of this chapter. It is the policy of the state to ensure its employes opportunities for satisfying careers and fair treatment based on the value of each employe's services. It is the policy of this state to encourage disclosure of information under subch. III and to ensure that any employe employed by a governmental unit is protected from retaliatory action for disclosing information under subch. III. It is the policy of this state to correct pay inequities based on gender or race in the state civil service system.

History: 1977 c. 196; 1981 c. 112; 1983 a. 409; 1985 a. 29, 1987 a. 4. (b) of the statutes is amended to read:

230.03 (2) (b) Eliminating a substantial disparity between the proportion of members of racial and ethnic, gender or handicap disabled groups either in job groups within the classified civil service, or in similar functional groups in the

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unclassified service, and the proportion of members of racial and ethnic, gender or handicap groups in the relevant labor pool.

History: 1971 c. 270; 1973 c. 333; 1977 c. 196 ss. 24, 100; 1977 c. 418; 1981 c. 20, 26; 1983 a. 27 ss. 1604, 2200 (15); 1983 a. 409, 453, 538; 1987 a. 32; 1989 a. 31; 1991 a. 101, 147; 1993 a. 16, 254; 1995 a. 27, 255; 1997 a. 27.

SECTION 4. 230.04 (10) (b) of the statutes is amended to read:

230.04 (10) (b) The secretary shall request from each agency and each agency shall furnish to the secretary relevant racial, ethnic, gender and handicap disability information on every new employe hired by the agency including limited term, project, seasonal and sessional employes. The secretary shall maintain the data to permit a periodic review of the agency's affirmative action plan accomplishments.

History: 1977 c. 196 ss. 48, 63, 101, 130 (11); 1977 c. 418, 447; 1981 c. 20; 1983 a. 27, 409; 1987 a. 27, 32, 140, 403; 1989 a. 31, 124; 1991 a. 101, 269, 288, 315; 1995 a. 289; 1997 a. 27.

SECTION 5. 230.08 (7) of the statutes is amended to read:

230.08 (7) EXCEPTIONAL EMPLOYMENT SITUATIONS. The administrator shall provide, by rule, for exceptional methods and kinds of employment to meet the needs of the service during periods of disaster or national emergency, and for other exceptional employment situations such as to employ the mentally handicapped disabled, the physically handicapped and the disadvantaged.

History: 1971 c. 40, 270; 1973 c. 333, 335; 1977 c. 29, 187; 1977 c. 196 ss. 34, 108, 130 (5); 1977 c. 272, 418, 449; Stats. 1977 s. 230.08; 1979 c. 34, 189, 221, 356, 361; 1981 c. 20, 347, 374; 1983 a. 27 ss. 16050 to 1609am, 2200 (15); 1983 a. 189 s. 329 (27); 1983 a. 371, 378; 1985 a. 29; 1987 a. 27, 119, 204, 354, 399, 403; 1989 a. 31, 107, 119, 122, 169, 208, 219, 336; 1991 a. 39, 250, 269; 1993 a. 16, 36, 399; 1995 a. 27 ss. 6245 to 6277m, 9126 (19), 9130 (4); 1995 a. 216; 1997 a. 3, 27, 179, 194, 237.

SECTION 6. 230.16 (6) of the statutes is amended to read:

230.16 (6) If any applicant is unable to complete the examination in the form presented to the applicant due to a handicap disability, the division shall provide a reader, an appropriate place to take the examination or other similar prerequisites to ensure equality of opportunity in the examination.

History: 1971 c. 270 ss. 12, 24, 35 to 37; Stats. 1971 s. 16.12; 1977 c. 196 ss. 40, 111, 130 (5), (6); 1977 c. 272; Stats. 1977 s. 230.16; 1981 c. 26, 140; 1983 a. 148 s. 10; 1983 a. 430, 538; 1987 a. 399; 1989 a. 31; 1991 a. 2, 101; 1997 a. 37, 307.

20 SECTION 7. 230.17 (2) of the statutes is amended to read:

23 230.17 (2) If the administrator refuses to examine an applicant, or after an examination to certify an eligible, as provided in this section, the administrator, if

requested by the applicant so rejected within 10 days of the date of receipt of the notice of rejection, shall give the applicant a full and explicit statement of the exact cause of such refusal to examine or to certify. Applicants may appeal to the commission the decision of the administrator to refuse to examine or certify under s. 230.44(1)(a). Upon request of an applicant or an eligible for a civil service position who has a handicap disability. The department of health and family services shall obtain from the administrator a detailed description of all duties entailed by such position and shall determine and report its findings to the administrator, as to the ability of the applicant, or eligible, to perform the duties of such position. Such findings shall be conclusive as to the qualifications of any applicant, or eligible, so examined. A notice of rejection shall notify an applicant or eligible of his or her rights under this subsection.

History: 1971 c. 270; 1977 c. 196 ss. 42, 130 (5); State 7977 s. 230.17; 1983 a. 453; 1995 a. 27 s. 9126 (19).

SECTION 8. 230.18 of the statutes is amended to read:

230.18 Discrimination prohibited. No question in any form of application or in any examination may be so framed as to elicit information concerning the partisan political or religious opinions or affiliations of any applicant nor may any inquiry be made concerning such opinions or affiliations and all disclosures thereof shall be discountenanced except that the administrator may evaluate the competence and impartiality of applicants for positions such as clinical chaplain in a state institutional program. No discriminations may be exercised in the recruitment, application, examination or hiring process against or in favor of any person because of the person's political or religious opinions or affiliations or because

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of age, sex, handicap disability race, color, sexual orientation, national origin or ancestry except as otherwise provided.

History: 1971 c. 270; 1977 c. 196 s. 43; Stats. 1977 s. 230.14 (881 c. 112, 391.

SECTION 9. 230.19 (2) of the statutes is amended to read:

able to meet the requirements for vacancies in positions in the classified service are available within the classified service, the vacancies shall be filled by competition limited to persons in the classified service who are not employed under s. 230.26 or 230.27 and persons with the right of restoration resulting from layoff under s. 230.34 (2), unless it is necessary to go outside the classified service to be consistent with an approved affirmative action plan or program. The administrator may also limit competition for promotion to the employes of an agency or an employing unit within an agency if the resulting group of applicants would fairly represent the proportion of members of racial and ethnic, gender or handicap disabled groups in the relevant labor pool for the state.

History: 1971 c. 270 s. 50; 1977 c. 196 ss. 44, 112; 1983 a. 402; 1987 a. 32; 1989 a. 31.

SECTION 10. 230.25 (1n) (a) 3. of the statutes is amended to read:

230.25 (1n) (a) 3. Certifying up to 3 names of persons with a handicap disability.

History: 1971 c. 270 ss. 45, 48; Stats. 1971 s. 16.20; 1977 c. 196 ss. 50, 115, 130 (5), 131; 1977 c. 273; Stats. 1977 s. 230.25; 1983 a. 27; 1985 a. 29; 1987 a. 32; 1991 a. 18

SECTION 11. 230.25 (1n) (b) of the statutes is amended to read:

230.25 (1n) (b) The administrator may certify names under par. (a) 1. or 2. only if an agency requests expanded certification in order to comply with an approved affirmative action plan or program. The administrator may certify names under par.

- (a) 3. only if an agency requests expanded certification in order to hire persons with 1
- a handicap disability. 2

History: 1971 c. 270 ss. 45, 48; Stats. 1971 s. 16.20; 1977 c. 196 ss. 50, 115, 130 (5), 131; 1977 c. 273; Stats. 1977 s. 230.25; 1983 a. 27; 1985 a. 29; 1987 a. 32; 1991 a. 101; 1997 a. 27, 307. (END)

### DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0905/P1dn RAC:<sub>N</sub>.:... \\\

Laura:

I also changed the reference to "handicap" in s. 15.177 (1) (a). is this OK?

Richard A. Champagne Legislative Attorney 266–9930

# LAW REVISION COMMITTEE

LRB	 ./

INSERTS
In the <b>text area</b> at the exact spot in the relating clause where you want the text:  Execute:
(suggested as remedial legislation by the
)*
In the component bar, for the LRC NOTE for the analysis:  Execute:
For further information, see the Notes provided by the law revision committee of the joint legislative council.
In the component bar, for the Law revision committee prefatory note: Execute:
LAW REVISION COMMITTEE PREFATORY NOTE: [This bill is a remedial legislation proposal,
requested by the
sion committee under s. 13.83 (N)(c) 4., stats. [This bill is introduced by the law revi-
sion committee under s. 13.83 (1) (c) 4, stats.]* After careful consideration of the vari-
ous provisions of the bill, the law revision committee has determined that this bill makes minor substantive changes in the statutes, and that these changes are desirable
as a matter of public policy.
* For bills resulting from case and opinion reviews by the revisor of statutes under s. 13.93 (2) (d), stats., omit the parenthetical material from the relating clause and use the 2nd bracketed sentence in the NOTE in lieu of the first braketed sentence.

[rev: 6/2/98\1999LRC(fm)]

### DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

 $\begin{array}{c} LRB-0905/P1dn \\ RAC:jlg:km \end{array}$ 

November 30, 1998

Laura:

I also changed the reference to "handicap" in s. 15.177 (1) (a). Is this OK?

Richard A. Champagne Legislative Attorney 266–9930

### **MEMORANDUM**

from LAURA ROSE
Legislative Council Staff
(608) 266-9791
laura.rose@legis.state.wi.us

5-7-99

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The Law Berision Committee approved This draft for

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Please inset de note

Where indicated, and have

jæcketer for introduction (Senate).

Call if questions

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# State of Misconsin

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PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN ACT to amend 15.177 (1) (a), 230.01 (2), 230.03 (2) (b), 230.04 (10) (b), 230.08

(7), 230.16 (6), 230.17 (2), 230.18, 230.19 (2), 230.25 (1n) (a) 3. and 230.25 (1n)

(b) of the statutes; relating to: changing certain terminology in laws affecting

the state civil service system (suggested as remedial legislation by the

department of employment relations).

### Analysis by the Legislative Reference Bureau

Currently, in laws affecting the state civil service, a person with a disability is referred to as having a "handicap" or as being "handicapped". This bill substitutes the word "disability" or the word "disabled" for the word "handicapped".

For further information, see the Notes provided by the law revision committee

of the joint legislative council.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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**SECTION 1.** 15.177 (1) (a) of the statutes is amended to read:

15.177 (1) (a) There is created in the department of employment relations a council on affirmative action consisting of 15 members appointed for 3-year terms. A majority of the members shall be public members and a majority of the members shall be minority persons, women and persons with a handicap disability appointed with consideration to the appropriate representation of each group.

**SECTION 2.** 230.01 (2) of the statutes is amended to read:

230.01 (2) It is the policy of the state and the responsibility of the secretary and the administrator to maintain a system of personnel management which fills positions in the classified service through methods which apply the merit principle, with adequate civil service safeguards. It is the policy of this state to provide for equal employment opportunity by ensuring that all personnel actions including hire, tenure or term, and condition or privilege of employment be based on the ability to perform the duties and responsibilities assigned to the particular position without regard to age, race, creed or religion, color, handicap disability, sex, national origin, ancestry, sexual orientation or political affiliation. It is the policy of this state to take affirmative action which is not in conflict with other provisions of this chapter. It is the policy of the state to ensure its employes opportunities for satisfying careers and fair treatment based on the value of each employe's services. It is the policy of this state to encourage disclosure of information under subch. III and to ensure that any employe employed by a governmental unit is protected from retaliatory action for disclosing information under subch. III. It is the policy of this state to correct pay inequities based on gender or race in the state civil service system.

SECTION 3. 230.03 (2) (b) of the statutes is amended to read:

230.03 (2) (b) Eliminating a substantial disparity between the proportion of members of racial and ethnic, gender or handicap disabled groups either in job groups within the classified civil service, or in similar functional groups in the unclassified service, and the proportion of members of racial and ethnic, gender or handicap groups in the relevant labor pool.

**SECTION 4.** 230.04 (10) (b) of the statutes is amended to read:

230.04 (10) (b) The secretary shall request from each agency and each agency shall furnish to the secretary relevant racial, ethnic, gender and handicap disability information on every new employe hired by the agency including limited term, project, seasonal and sessional employes. The secretary shall maintain the data to permit a periodic review of the agency's affirmative action plan accomplishments.

**SECTION 5.** 230.08 (7) of the statutes is amended to read:

230.08 (7) EXCEPTIONAL EMPLOYMENT SITUATIONS. The administrator shall provide, by rule, for exceptional methods and kinds of employment to meet the needs of the service during periods of disaster or national emergency, and for other exceptional employment situations such as to employ the mentally handicapped disabled, the physically handicapped and the disadvantaged.

SECTION 6. 230.16 (6) of the statutes is amended to read:

230.16 (6) If any applicant is unable to complete the examination in the form presented to the applicant due to a handicap disability, the division shall provide a reader, an appropriate place to take the examination or other similar prerequisites to ensure equality of opportunity in the examination.

Section 7. 230.17 (2) of the statutes is amended to read:

230.17 (2) If the administrator refuses to examine an applicant, or after an examination to certify an eligible, as provided in this section, the administrator, if

requested by the applicant so rejected within 10 days of the date of receipt of the notice of rejection, shall give the applicant a full and explicit statement of the exact cause of such refusal to examine or to certify. Applicants may appeal to the commission the decision of the administrator to refuse to examine or certify under s. 230.44(1)(a). Upon request of an applicant or an eligible for a civil service position who has a handicap disability, the department of health and family services shall obtain from the administrator a detailed description of all duties entailed by such position and shall determine and report its findings to the administrator, as to the ability of the applicant, or eligible, to perform the duties of such position. Such findings shall be conclusive as to the qualifications of any applicant, or eligible, so examined. A notice of rejection shall notify an applicant or eligible of his or her rights under this subsection.

SECTION 8. 230.18 of the statutes is amended to read:

230.18 Discrimination prohibited. No question in any form of application or in any examination may be so framed as to elicit information concerning the partisan political or religious opinions or affiliations of any applicant nor may any inquiry be made concerning such opinions or affiliations and all disclosures thereof shall be discountenanced except that the administrator may evaluate the competence and impartiality of applicants for positions such as clinical chaplain in a state institutional program. No discriminations may be exercised in the recruitment, application, examination or hiring process against or in favor of any person because of the person's political or religious opinions or affiliations or because of age, sex, handicap disability, race, color, sexual orientation, national origin or ancestry except as otherwise provided.

**SECTION 9.** 230.19 (2) of the statutes is amended to read:

230.19 (2) If, in the judgment of the administrator, the group of applicants best able to meet the requirements for vacancies in positions in the classified service are available within the classified service, the vacancies shall be filled by competition limited to persons in the classified service who are not employed under s. 230.26 or 230.27 and persons with the right of restoration resulting from layoff under s. 230.34 (2), unless it is necessary to go outside the classified service to be consistent with an approved affirmative action plan or program. The administrator may also limit competition for promotion to the employes of an agency or an employing unit within an agency if the resulting group of applicants would fairly represent the proportion of members of racial and ethnic, gender or handicap disabled groups in the relevant labor pool for the state.

**SECTION 10.** 230.25 (1n) (a) 3. of the statutes is amended to read:

230.25 (1n) (a) 3. Certifying up to 3 names of persons with a handicap disability.

**SECTION 11.** 230.25 (1n) (b) of the statutes is amended to read:

230.25 (1n) (b) The administrator may certify names under par. (a) 1. or 2. only if an agency requests expanded certification in order to comply with an approved affirmative action plan or program. The administrator may certify names under par. (a) 3. only if an agency requests expanded certification in order to hire persons with

a handicap disability.

(END)

# Section Note to LRB-0905/P1, Remedial Legislation Requested by the Department of Employment Relations

LRBs0905/1: Insert after Section 11:

Note: Currently, in ch. 230, stats., relating to employment relations, the term "handicap" and variants of that term are frequently used in referring to persons with disabilities. However, in 1997 Wisconsin Act 112, remedial legislation requested by the department of workforce development, several references in ch. 230 were changed from "handicap" to "disability", where there was a cross-reference to definitions used in ch. 230 by the department of workforce development under the Fair Employment Law in ch. 111, stats. This draft changes the remaining uses of the term "handicap" and variants of that term in ch. 230 to the term "disability" and variants of that term, for the purposes of consistency within ch. 230, stats.

1NS 5-21